

US still sees Africa as important. But it must learn from past mistakes

By Maria Ryan

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In December last year the US National Security Advisor, John Bolton, gave a speech at the Heritage Foundation in Washington DC, in which he outlined the Trump administration's new Africa strategy.



US National Security Advisor John Bolton sees China as a threat to Washington in Africa. EPA-EFE/Shawn Thew

According to Bolton, the US now faces "great power competitors" - namely Russia and China. In his view [they both]

are rapidly expanding their financial and political influence across Africa… to gain a competitive advantage over the United States

Bolton's portrayal of great power competition sounded like the Cold War era when the US and the communist powers, led by the Soviet Union, fought for influence over the new states emerging from colonialism across sub Saharan Africa.

At the end of the Cold War, the US <u>withdrew</u> almost completely from Africa. In the 1990s, Washington distanced itself from an area of the world in which it no longer saw any vital interests

But in the 21st century there has been a significant turnaround in US policy. What's emerged is a return to seeing sub-Saharan Africa as a site of US geopolitical and commercial interests.

This reversal is based on three factors. The first is the increasing significance of new African oil supplies. The second is the alleged presence of terrorists in the "large uncontrolled, ungoverned areas" of sub-Saharan Africa. And the third is the emergence of middle class African consumers as a potential new market for US exports.

Oil

Under George W Bush, the US recognised that African oil from the Gulf of Guinea had become an "<u>important factor in</u> <u>determining conditions in the oil market</u>."

a number of frontier oil provinces that may become hot exploration areas during the coming decade.

These included São Tomé and Principe, Gambia, Liberia, Togo, Benin and Niger. Washington launched a programme to improve transparency in the oil sectors of the major African producers to <u>make</u> <u>these</u> countries

better hosts to the very large investments needed to develop energy resources and make more reliable contributions to our own energy security.

Energy security considerations led to more US military activity in the Gulf of Guinea. In 2004, Assistant Secretary of State for Africa, Charles Snyder, called for a West African coastal security programme because

This led to the launch of the US Navy's <u>Africa Partnership Station</u> in 2007 to help Gulf of Guinea states secure the region from security threats at sea.

The focus on energy security continued through the Obama years. The Obama administration established <u>Operation</u> <u>Obangame Express</u>, and the <u>African Maritime Law Enforcement Partnership</u> to train Gulf of Guinea nations to protect offshore energy.

Both have been continued under the Trump administration.

Counter-terrorism

The terrorist attacks on the US in September 2001 resulted in a new counter-terrorism dimension to US security strategy in sub-Saharan Africa. The region began to be viewed as part of an "<u>arc of instability</u>" stretching from Latin America, through Africa and the Middle East and extending through Asia. Its "<u>ungoverned space and under-governed territories</u>" might provide "<u>sanctuary to terrorists</u>."

To prevent this, the Bush and Obama administrations established a series of programmes designed to strengthen border security and build internal security. A number of initiatives were launched in a bid to build security capacity in African states thought, by Washington, to be vulnerable to penetration by terrorists.

These included (to name but a few), the <u>Combined Joint Task Force-Horn of Africa</u> (2002-present), the <u>Partnership for</u> <u>Regional East African Counterterrorism</u> (2009-present) and the <u>Counter-terrorism Partnerships Funding</u> (2014-present). The expanding US military presence in Africa was symbolised by the establishment in 2007 of a new US military command structure, <u>Africa Command</u>(AFRICOM). It took charge of all US military activity on the continent, including the <u>bombing of Somalia</u>.

Commercial drivers

Finally, US interest in Africa has been driven in recent years by commercial considerations. In April 2012, the Assistant US Trade Representative, Florizelle Liser, told Congress that sub-Saharan Africa contained

many of the fastest growing economies in the world with rapidly growing middle class consumers who were "increasingly demanding high quality US products.

One result was a law passed in 2012 that sought to increase American Jobs through greater exports to Africa. Commercial opportunities in Africa were also at the heart of the first ever US-Africa Leaders Summit in 2014. This saw the launch of the <u>Doing Business in Africa</u> campaign.

What now

The Trump administration's <u>expansion of the bombing of Somalia</u>, its continuation of Bush and Obama era counterterrorism programmes, and its own new strategy for Africa suggest that policymakers continue to view the continent through a geopolitical lens.

The particular twist put on this by Trump is his emphasis on the competition the US faces from China - but this is hard to imagine given that China has just <u>one military base in Africa</u>.

But the Trump administration must learn from mistakes made in the recent past by Bush and Obama. This includes the negative impact US action has had in some instances. Take <u>its support</u> for the Ethiopian invasion of Somalia in 2006 and for the <u>subsequent Ethiopian-led occupation force</u>. These actions contributed to <u>the development of Al Shabaab</u>, the extreme Islamist group that merged with Al Qaeda in 2012 and began to conduct attacks <u>in other countries</u>.

A report by the US Senate concluded that:

AI Qaeda is now a more sophisticated and dangerous organization in Africa... [It]s foothold in Somalia has probably been facilitated by the involvement of Western powers and their allies.

It is likely that US air strikes in Somalia "have only increased popular support for Al-Shabaab." More broadly, Washington's internal security and capacity building initiatives have not worked. If anything, terrorism in Africa has <u>worsened</u> with the emergence of <u>Al-Qaeda in the Islamic Maghreb</u> in Mali and <u>Boko Haram</u> in Nigeria.

US policymakers need to think again about whether a security agenda based on US priorities and choices will always solve the problems sub-Saharan African states face.

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